

Grand County Water and Sanitation District No. 1

Grand County, Colorado

FINANCIAL STATEMENTS

With Independent Auditor's Report

December 31, 2020 and 2019

Grand County Water and Sanitation District No. 1

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INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
Grand County Water and Sanitation District No. 1
Grand County, Colorado

We have audited the accompanying financial statements of Grand County Water and Sanitation District No. 1 (the District) as of and for the years ended December 31, 2020 and 2019 and the related notes to the financial statements as listed in the table of contents

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Grand County Water and Sanitation District No. 1, as of December 31, 2020 and 2019, and the changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

I

Fiscal Focus Partners, LLC

Other Matters

Required Supplementary information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis on pages III through VIII be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to management's discussion and analysis in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplemental Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements as a whole. The supplemental information as listed in the table of contents is presented for purposes of additional analysis and legal requirements, and is not a required part of the basic financial statements. The supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Fiscal Focus Partners, LLC

Greenwood Village, Colorado
August 17, 2021

Grand County Water and Sanitation District No. 1 MANAGEMENT'S DISCUSSION AND ANALYSIS

The discussion and analysis of Grand County Water and Sanitation District No. 1's financial performance provides an overall review of the District's financial activities for the year ended December 31, 2020. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should review the information presented here in conjunction with the basic financial statements and the notes to financial statements to enhance their understanding of the District's financial performance.

Financial Highlights

- Assets of the District exceeded its liabilities and deferred inflows of resources at the close of the fiscal year by \$26,024,381 (net position). Of this amount, \$5,255,212 (unrestricted net position) may be used to meet the government's ongoing obligations to its citizen and creditors.
- The District's total net position decreased by \$86,476 from the prior fiscal year.
- Property tax revenues increased \$24,134 from the prior year.
- Tap fees decreased \$267,930, primarily due to slower growth during the Covid-19 pandemic.
- Operating revenues were consistent with the prior year, and operating expenses increased \$269,934, or 4.2%, from the prior year, primarily due to an increase in maintenance-related outside services.
- Capital expenditures totaled \$3,167,705. The largest share of the expenditures was for improvements to the sewer plant totaling \$1,923,464.

Overview of the Financial Statements

The Grand County Water and Sanitation District No. 1 basic financial statements included in this report are those of a special-purpose government engaged in a business-type activity, providing water and sewer services. The statements are comprised of two components: 1) basic financial statements and 2) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Basic Financial Statements. The basic financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference between reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

Grand County Water and Sanitation District No. 1
MANAGEMENT'S DISCUSSION AND ANALYSIS
(continued)

The *Statement of Revenues, Expenses and Changes in Net Position* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned compensation). The statement reports the District's operating and nonoperating revenue by source along with operating and nonoperating expenses and capital contributions.

The *Statement of Cash Flows* reports the District's cash flows from operating activities, investing, capital and noncapital activities.

The *Notes to the financial statements* provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

A budgetary comparison schedule has been provided in the *supplemental information* to demonstrate compliance with the budget.

Unlike the basic financial statements, the fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements. The fund statements of revenues, expenditures, and changes in fund balances are reconciled to facilitate a comparison between budget-basis fund statements and the basic financial statements.

Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Grand County Water and Sanitation District No. 1, assets exceeded liabilities and deferred inflows of resources by \$26,024,381 at the close of the most recent fiscal year.

Grand County Water and Sanitation District No. 1
MANAGEMENT'S DISCUSSION AND ANALYSIS
(continued)

Statement of Net Position

	December 31,		
	2020	2019	2018
Current assets	\$ 5,312,951	\$ 7,279,779	\$ 8,156,226
Current restricted assets	1,163,664	2,015,704	734,319
Capital assets	19,605,505	16,973,612	15,272,770
Long-term investments and other assets	373,045	370,086	361,436
Total assets	<u>26,455,165</u>	<u>26,639,181</u>	<u>24,524,751</u>
Current liabilities	101,953	207,253	162,021
Long-term obligations	-	-	-
Total liabilities	<u>101,953</u>	<u>207,253</u>	<u>162,021</u>
Deferred inflows of resources	<u>328,831</u>	<u>321,071</u>	<u>297,841</u>
Net position:			
Net investment in capital assets	19,605,505	16,973,612	15,272,770
Restricted	1,163,664	2,015,704	734,319
Unrestricted	5,255,212	7,121,541	8,057,800
Net position	<u>\$ 26,024,381</u>	<u>\$ 26,110,857</u>	<u>\$ 24,064,889</u>

- The largest portion of the District's net position (75%) reflects its investment in capital assets (e.g. infrastructure, plant, buildings, machinery and equipment); less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to citizens; consequently these assets are *not* available for future spending.
- Restricted net position consist of \$28,000 restricted for emergencies under TABOR; \$25,000 for the required reserve pursuant to an intergovernmental agreement; and \$1,110,664 held in agency for sewer plant costs.
- The remaining net position of \$5,255,212 is unrestricted and available for on-going obligations of the District.

**Grand County Water and Sanitation District No. 1
MANAGEMENT'S DISCUSSION AND ANALYSIS
(continued)**

Changes in Net Position

	For the Years Ended December 31,		
	2020	2019	2018
Revenues			
Operating revenue			
Water operations	\$ 697,151	\$ 678,149	\$ 713,473
Sewer operations	781,369	776,237	779,716
Nonoperating revenue			
Taxes	344,646	325,196	806,986
Grant and other revenue	10,040	1,510,220	29,306
Reservoir storage sales	-	-	1,143,000
Net investment income	67,905	198,987	124,982
Capital contributions			
Tap fees	489,576	757,506	686,412
Total revenues	2,390,687	4,246,295	4,283,875
Expenses			
Operating expenses			
Water operations	1,142,848	923,012	823,396
Sewer operations	779,774	731,366	764,788
Depreciation	541,447	539,757	517,361
Nonoperating expenses			
County Treasurer fees	16,054	14,842	39,518
Loan interest	-	-	17,391
Unrealized losses (gains)	(2,960)	(8,650)	6,720
Total expenses	2,477,163	2,200,327	2,169,174
Change in net position	(86,476)	2,045,968	2,114,701
Net position - beginning	26,110,857	24,064,889	21,950,188
Net position - ending	\$ 26,024,381	\$ 26,110,857	\$ 24,064,889

Budgetary Highlights

The District prepares its budget on the modified accrual basis of accounting to recognize the fiscal impact of capital outlay and debt repayment in addition to operations and nonoperating revenue and expenses and contributions. Depreciation is not reflected in the budget since it does not affect funds available. Funds available (current assets less current liabilities, exclusive of the current portion of long-term obligations, plus noncurrent investments) decreased \$2,715,694 during 2020.

**Grand County Water and Sanitation District No. 1
MANAGEMENT'S DISCUSSION AND ANALYSIS
(continued)**

Capital Assets

The District's net investment in capital assets as of December 31, 2020, 2019 and 2018 was as follows:

	Capital Assets		
	December 31,		
	<u>2020</u>	<u>2019</u>	<u>2018</u>
Land	\$ 544,795	\$ 544,795	\$ 544,795
Water rights	1,969,964	1,969,964	1,969,964
Plant and improvements	19,809,650	17,808,765	16,255,431
Water storage tanks	2,277,466	2,277,466	2,277,466
Infrastructure	6,986,369	5,850,187	5,162,922
Vehicles	236,861	206,223	206,223
Office equipment	133,096	133,096	133,096
Other equipment	237,036	237,036	237,036
Total assets	<u>32,195,237</u>	<u>29,027,532</u>	<u>26,786,933</u>
Accumulated depreciation	<u>(12,589,732)</u>	<u>(12,053,920)</u>	<u>(11,514,163)</u>
Net capital assets	<u><u>\$ 19,605,505</u></u>	<u><u>\$ 16,973,612</u></u>	<u><u>\$ 15,272,770</u></u>

Additional information relating to the District's capital assets activity can be found in Note 4 of this report.

During 2020, the District's major project was the improvement to the sewer plant. The 2020 cost totaled \$1,923,464.

Economic Factors and Next Year's Budget

- Limited to moderate growth in the District is expected in 2021, with lower amounts of tap fees expected to be received. The impact of the pandemic and related state and local government restrictions on District revenue is undeterminable.
- The District is budgeting for continued water line improvements and additional expenditures for the wastewater treatment plant expansion.

**Grand County Water and Sanitation District No. 1
MANAGEMENT'S DISCUSSION AND ANALYSIS
(continued)**

Requests for Information

This financial report is designed to provide a general overview of the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Director of Administration
Grand County Water and Sanitation District No. 1
P.O. Box 3077
50 Vasquez Road
Winter Park, Colorado 80482-3077

BASIC FINANCIAL STATEMENTS

Grand County Water and Sanitation District No. 1

STATEMENTS OF NET POSITION

December, 31, 2020 and 2019

	<u>2020</u>	<u>2019</u>
ASSETS		
Current assets		
Cash and cash equivalents	\$ 222,830	\$ 286,320
Investments	4,563,065	6,516,119
Accounts receivable - users	129,804	126,860
Accounts receivable - other	35,552	-
Receivable - County Treasurer	2,135	2,486
Property taxes receivable	328,831	321,071
Prepaid expenses	30,734	26,923
Total current assets	<u>5,312,951</u>	<u>7,279,779</u>
Current restricted assets		
Cash and cash equivalents - restricted	53,000	64,000
Funds held in agency - restricted for Joint Facilities	1,110,664	1,951,704
Total current restricted assets	<u>1,163,664</u>	<u>2,015,704</u>
Noncurrent assets		
Investments	373,045	370,086
Total noncurrent assets	<u>373,045</u>	<u>370,086</u>
Capital assets		
Capital assets not being depreciated	2,514,759	2,514,759
Capital assets being depreciated, net	17,090,746	14,458,853
Total capital assets	<u>19,605,505</u>	<u>16,973,612</u>
Total assets	<u>26,455,165</u>	<u>26,639,181</u>
LIABILITIES		
Current liabilities		
Accounts payable	96,506	201,849
Other accrued liabilities	5,447	5,404
Total current liabilities	<u>101,953</u>	<u>207,253</u>
Total liabilities	<u>101,953</u>	<u>207,253</u>
DEFERRED INFLOWS OF RESOURCES		
Deferred property tax revenue	328,831	321,071
Total deferred inflows of resources	<u>328,831</u>	<u>321,071</u>
NET POSITION		
Net investment in capital assets	19,605,505	16,973,612
Restricted	1,163,664	2,015,704
Unrestricted	5,255,212	7,121,541
Total net position	<u>\$ 26,024,381</u>	<u>\$ 26,110,857</u>

The accompanying Notes to the Financial Statements are an integral part of these statements.

Grand County Water and Sanitation District No. 1
STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN NET POSITION
For the Years Ended December 31, 2020 and 2019

	<u>2020</u>	<u>2019</u>
OPERATING REVENUES		
Water operations	\$ 697,151	\$ 678,149
Sewer operations	781,369	776,237
Total operating revenues	<u>1,478,520</u>	<u>1,454,386</u>
OPERATING EXPENSES		
Water operations - administrative	664,189	611,287
Water operations - maintenance	478,659	311,725
Sewer operations - administrative	242,800	263,247
Sewer operations - maintenance	536,974	468,119
Depreciation	541,447	539,757
Total operating expenses	<u>2,464,069</u>	<u>2,194,135</u>
OPERATING INCOME (LOSS)	<u>(985,549)</u>	<u>(739,749)</u>
NONOPERATING REVENUES		
Property taxes	320,362	296,376
Specific ownership taxes	24,284	28,820
Grant and other revenue	10,040	1,510,220
Net investment income	67,905	198,987
Total nonoperating revenues	<u>422,591</u>	<u>2,034,403</u>
NONOPERATING EXPENSES		
County Treasurer fees	16,054	14,842
Unrealized (gains) loss on investments	(2,960)	(8,650)
Total nonoperating expenses	<u>13,094</u>	<u>6,192</u>
INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS	<u>(576,052)</u>	<u>1,288,462</u>
CAPITAL CONTRIBUTIONS		
Tap Fees	<u>489,576</u>	<u>757,506</u>
CHANGE IN NET POSITION	(86,476)	2,045,968
NET POSITION - beginning of the year	<u>26,110,857</u>	<u>24,064,889</u>
NET POSITION - end of the year	<u>\$ 26,024,381</u>	<u>\$ 26,110,857</u>

The accompanying Notes to the Financial Statements are an integral part of these statements.

Grand County Water and Sanitation District No. 1

STATEMENTS OF CASH FLOWS

For the Years Ended December 31, 2020 and 2019

	<u>2020</u>	<u>2019</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from customers	\$ 1,440,024	\$ 1,465,291
Payments to suppliers for goods and services	(1,526,576)	(1,170,068)
Payments to employees for services	(505,157)	(442,568)
Net cash provided (used) by operating activities	<u>(591,709)</u>	<u>(147,345)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Property taxes	320,713	298,804
Specific ownership taxes	24,284	28,820
County Treasurer's fees	(16,054)	(14,842)
Net cash provided (used) by noncapital financing activities	<u>328,943</u>	<u>312,782</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Tap fees	489,576	757,506
Acquisition of capital assets	(3,167,705)	(2,240,599)
Grant and other nonoperating proceeds	10,040	1,510,220
Reserve (increase) decrease for sewer improvements	835,405	(1,291,385)
Net cash provided (used) by capital and related financing activities	<u>(1,832,684)</u>	<u>(1,264,258)</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Net Proceeds from (purchase of) investments	1,953,055	(164,968)
Interest earnings received	67,905	198,987
Net cash provided (used) by investing activities	<u>2,020,960</u>	<u>34,019</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(74,490)	(1,064,802)
CASH AND CASH EQUIVALENTS - beginning of year	<u>350,320</u>	<u>1,415,122</u>
CASH AND CASH EQUIVALENTS - end of year	<u><u>\$ 275,830</u></u>	<u><u>\$ 350,320</u></u>

(continued)

The accompanying Notes to the Financial Statements are an integral part of these statements.

Grand County Water and Sanitation District No. 1

STATEMENTS OF CASH FLOWS

(continued)

For the Years Ended December 31, 2020 and 2019

	<u>2020</u>	<u>2019</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		
Operating income (loss)	\$ (985,549)	\$ (739,749)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities		
Depreciation	541,447	539,757
Changes in assets and liabilities:		
(Increase) decrease in:		
Accounts receivable	(38,496)	10,905
Prepaid expenses	(3,811)	(3,490)
Increase (decrease) in:		
Accounts payable	(105,343)	45,209
Other accrued liabilities	43	23
Total adjustments	<u>393,840</u>	<u>592,404</u>
Net cash provided (used) by operating activities	<u>\$ (591,709)</u>	<u>\$ (147,345)</u>

The accompanying Notes to the Financial Statements are an integral part of these statements.

Grand County Water and Sanitation District No. 1

NOTES TO FINANCIAL STATEMENTS

December 31, 2020

Note 1 – Definition of reporting entity

The District, a quasi-municipal corporation and political subdivision of the State of Colorado, is governed pursuant to the provisions of the Colorado Special District Act (Title 32, Article 1, Colorado Revised Statutes). The District's service area is located in Grand County, Colorado. The District was organized to provide water and sanitation services to property within the District's boundaries.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

Note 2 – Summary of significant accounting policies

The more significant accounting policies of the District are described as follows:

The accounting policies of the District conform to generally accepted accounting principles as applicable to governmental units accounted for as a proprietary enterprise fund. The enterprise fund is used since the District's powers are related to those operated in a manner similar to a private utility system where net income and capital maintenance are appropriate determinations of accountability.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Basis of Accounting

The District's financial statements are reported using the accrual basis of accounting. Revenue is recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of related cash flows. Depreciation is computed and recorded as an operating expense. Expenditures for capital assets are shown as increases in assets and payments on loans are recorded as reductions in liabilities. Tap fees and contributed assets from developers are recorded as capital contributions when received or collectible.

Grand County Water and Sanitation District No. 1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2020

Operating revenues and expenses

The District distinguishes between operating revenues and expenses from nonoperating items in the Statements of Revenues, Expenses and Changes in Net Position. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the District's purpose of providing water and sewer services to its customers. Operating revenues consist of charges to customers for service provided. Operating expenses include the cost of service, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses or capital contributions.

Cash equivalents

For purposes of the Statement of Cash Flows, the District considers cash deposits and highly liquid investments with original maturities of three months or less from the date of acquisition, to be cash equivalents.

Funds Held in Agency

As part of a joint operating agreement plan with Winter Park Ranch Water and Sanitation District and the Town of Fraser, District funds are being held and administered by the Joint Facilities Oversight Committee for all three participating districts. The District restricts the balance of such funds and the corresponding net position for future sewer plant operating and replacement costs.

Accounts receivable, allowance for doubtful accounts

User fees and tap fees constitute a perpetual lien on or against property served until paid. Such liens may be foreclosed upon as provided by the State of Colorado. Therefore, no provision for uncollectible receivables has been made in the financial statements.

Grand County Water and Sanitation District No. 1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2020

Property Taxes

Property taxes are levied based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November and December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred revenue in the year they are levied and measureable. The deferred property tax revenues are recorded as revenue in the year they are available or collected.

Capital assets

Capital assets include land, water rights, water and sewer plants and systems, equipment and vehicles. Capital assets are defined by the District as those assets with an initial, individual cost of \$5,000 or greater and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable. Interest incurred during the construction phase of capital assets is not included as part of the capitalized value of the assets constructed.

Depreciation expense has been computed using the straight-line method over the following estimated economic useful lives:

Plant and improvements	7 to 40 years
Water storage tanks	7 to 18 years
Water and sewers distribution system	40 years
Vehicles	5 to 7 years
Office and other equipment	5 to 7 years

Grand County Water and Sanitation District No. 1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2020

Water rights

The cost of water rights includes acquisition cost, legal and engineering costs related to the development and augmentation of those rights. Water rights have a perpetual life, thus the cost is not amortized. All other costs, including costs incurred for the protection of those rights, are expensed.

Compensated absences

The District has a policy that allows employees to accumulate unused vacation benefits and compensatory time off up to a certain maximum hours. Compensated absences are accrued when incurred in the financial statements. However, at December 31, 2020 and 2019, the District had no liability for accumulated unpaid vacation or sick pay.

Capital contributions

Tap fees are recorded as capital contributions when received. Water and sewer lines contributed to the District by developers are recorded as capital contribution revenue and additions to the water and sewer system when received.

Budgets

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year-end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The total appropriation can only be modified upon completion of notification and publication requirements.

Use of estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires that District management make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Grand County Water and Sanitation District No. 1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2020

Note 3 – Cash and investments

Cash and investments are reflected on the December 31, 2020 and 2019 Statements of Net Position as follows:

	<u>2020</u>	<u>2019</u>
Cash and cash equivalents	\$ 222,830	\$ 286,320
Cash and cash equivalents - restricted	53,000	64,000
Investments	4,563,065	6,516,119
Investments - noncurrent	373,045	370,086
	<u>\$ 5,211,940</u>	<u>\$ 7,236,525</u>

Cash and investments as of December 31, 2020 and 2019 consist of the following:

Cash on hand	\$ 200	\$ 200
Deposits with financial institutions	275,630	350,120
Investments	4,936,110	6,886,205
Total cash and investments	<u>\$ 5,211,940</u>	<u>\$ 7,236,525</u>

At December 31, 2020 and 2019, the District's cash deposits had bank balances of \$394,383 and \$411,221, respectively, and carrying balances of \$275,630 and \$350,120, respectively.

Deposits with financial institutions

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. As of December 31, 2020 and 2019, the federal insurance limits were \$250,000. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least 102% of the aggregate uninsured deposits.

The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

Grand County Water and Sanitation District No. 1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2020

Custodial credit risk - deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District has not adopted a deposit policy for custodial credit risk. None of the District's deposits at December 31, 2020 were exposed to credit risk. As of December 31, 2020 and 2019, the District's bank balances and carrying balances were insured or collateralized as follows:

	<u>2020</u>	<u>2019</u>
Bank balances		
Federally insured	\$ 250,000	\$ 250,000
Collateralized	144,383	161,221
Total bank balances	<u>\$ 394,383</u>	<u>\$ 411,221</u>
Carrying balances		
Federally insured	\$ 250,000	\$ 250,000
Collateralized	25,630	100,120
Total carrying balances	<u>\$ 275,630</u>	<u>\$ 350,120</u>

Investments

The District's investment policy restricts investments to only those permitted by state statutes. Additionally, the District's policy is to hold investments until maturity.

The District primarily limits its investments to certain U.S. government agency securities, money market funds and local government investments pools, which are believed to have minimal credit risk, minimal interest rate risk and no foreign currency risk. Additionally, the District is not subject to concentration risk disclosure requirements or subject to custodial credit risk for investments that are in the possession of another party.

Colorado revised statutes limit investment maturities to five years or less unless formally approved by the Board of Directors. Such actions are generally associated with a debt service reserve or sinking fund requirements.

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest including the following:

Grand County Water and Sanitation District No. 1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2020

- Obligations of the United States, certain U.S. government agency securities and securities of the World Bank
- General obligation and revenue bonds of U.S. local government entities
- Certain securities lending agreements
- Certain certificates of participation
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

Fair Value Measurement and Application

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs. Investments not measured at fair value and not categorized include governmental money market funds (PFM Funds Governmental Select series), money market funds (generally held by Bank Trust Departments in their role as paying agent or trustee), CSAFE which is recorded at amortized cost, and COLOTRUST which is recorded at net asset value.

As of December 31, 2020 and 2019, the District had the following investments:

<u>Investment</u>	<u>Maturity</u>	<u>2020</u>	<u>2019</u>
U.S. government agency securities	1 to 2 years	\$ 373,045	\$ 370,086
Colorado Liquid Assets Trust (Colostrust)	Weighted average under 60 days	2,331,663	3,309,171
Colorado Surplus Asset Fund (CSAFE)	Weighted average under 60 days	<u>2,231,402</u>	<u>3,206,948</u>
Total investments		<u>\$ 4,936,110</u>	<u>\$ 6,886,205</u>

U.S. Government Agency Securities

As of December 31, 2020, the investment in government securities was in U.S. Agency Bonds rated AAA and valued using Level 1 inputs.

Grand County Water and Sanitation District No. 1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2020

COLOTRUST

The District invested in the Colorado Local Government Liquid Asset Trust (the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund and each share is equal in value to \$1.00. The Trust offers shares in two portfolios, COLOTRUST PRIME and COLOTRUST PLUS+. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and repurchase agreements collateralized by certain obligations of U.S. government agencies. A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. COLOTRUST is rated AAAM by Standard & Poor's. COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST using the net asset value method. There are no unfunded commitments, the redemption frequency is daily and there is no redemption notice period.

CSAFE

The District invested in the Colorado Surplus Asset Fund Trust (CSAFE), which is an investment vehicle established by state statute for local government entities to pool surplus assets. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust is similar to a money market fund, with each share valued at \$1.00. CSAFE may invest in U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain money market funds and highest rated commercial paper. A designated custodial bank serves as custodian for CSAFE's portfolio pursuant to a custodian agreement. The custodian acts as safekeeping agent for CSAFE's investment portfolio and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by CSAFE. CSAFE is rated AAAM by Standard & Poor's. CSAFE records its investments at amortized cost and the District records its investment in CSAFE using the amortized cost method. There are no unfunded commitments, the redemption frequency is daily and there is no redemption notice period.

Grand County Water and Sanitation District No. 1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2020

Restricted cash and investments

The District had restricted cash of \$28,000 and \$39,000 for emergencies as required by Article X, Section 20 of the Constitution of the State of Colorado (see Note 11), as of December 31, 2020 and 2019.

Pursuant to an Intergovernmental Agreement (Note 7), the District has \$25,000 restricted for reservoir maintenance as of December 31, 2020 and 2019.

Note 4 – Capital assets

Capital asset activity for the year ended December 31, 2020 was as follows:

	Balance at December 31, 2019	Additions	Deletions	Balance at December 31, 2020
Capital assets, not being depreciated				
Land	\$ 544,795	\$ -	\$ -	\$ 544,795
Water rights	1,969,964	-	-	1,969,964
Total capital assets, not being depreciated	<u>2,514,759</u>	<u>-</u>	<u>-</u>	<u>2,514,759</u>
Capital assets being depreciated				
Plant and improvements	17,808,765	2,000,885	-	19,809,650
Water storage tanks	2,277,466	-	-	2,277,466
Infrastructure	5,850,187	1,136,182	-	6,986,369
Vehicles	206,223	30,638	-	236,861
Office equipment	133,096	-	-	133,096
Other equipment	237,036	-	-	237,036
Total capital assets being depreciated	<u>26,512,773</u>	<u>3,167,705</u>	<u>-</u>	<u>29,680,478</u>
Less accumulated depreciations for				
Plant and improvements	8,424,523	387,241	-	8,811,764
Water storage tanks	2,277,466	-	-	2,277,466
Infrastructure	788,985	146,255	-	935,240
Vehicles	196,999	3,074	-	200,073
Office equipment	135,373	1,645	5,635	131,383
Other equipment	230,574	3,232	-	233,806
Total accumulated depreciation	<u>12,053,920</u>	<u>541,447</u>	<u>5,635</u>	<u>12,589,732</u>
Total capital assets being depreciated, net	<u>14,458,853</u>	<u>2,626,258</u>	<u>-</u>	<u>17,090,746</u>
Capital assets, net	<u>\$ 16,973,612</u>	<u>\$ 2,626,258</u>	<u>\$ -</u>	<u>\$ 19,605,505</u>

Grand County Water and Sanitation District No. 1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2020

Capital asset activity for the year ended December 31, 2019 was as follows:

	Balance at December 31, 2018	Additions	Deletions	Balance at December 31, 2019
Capital assets, not being depreciated				
Land	\$ 544,795	\$ -	\$ -	\$ 544,795
Water rights	1,969,964	-	-	1,969,964
Total capital assets, not being depreciated	<u>2,514,759</u>	<u>-</u>	<u>-</u>	<u>2,514,759</u>
Capital assets being depreciated				
Plant and improvements	16,255,431	1,553,334	-	17,808,765
Water storage tanks	2,277,466	-	-	2,277,466
Infrastructure	5,162,922	687,265	-	5,850,187
Vehicles	206,223	-	-	206,223
Office equipment	133,096	-	-	133,096
Other equipment	237,036	-	-	237,036
Total capital assets being depreciated	<u>24,272,174</u>	<u>2,240,599</u>	<u>-</u>	<u>26,512,773</u>
Less accumulated depreciation for				
Plant and improvements	8,004,886	419,637	-	8,424,523
Water storage tanks	2,277,466	-	-	2,277,466
Infrastructure	681,200	107,785	-	788,985
Vehicles	191,550	5,449	-	196,999
Office equipment	131,719	3,654	-	135,373
Other equipment	227,342	3,232	-	230,574
Total accumulated depreciation	<u>11,514,163</u>	<u>539,757</u>	<u>-</u>	<u>12,053,920</u>
Total capital assets being depreciated, net	<u>12,758,011</u>	<u>1,700,842</u>	<u>-</u>	<u>14,458,853</u>
Capital assets, net	<u>\$ 15,272,770</u>	<u>\$ 1,700,842</u>	<u>\$ -</u>	<u>\$ 16,973,612</u>

Depreciation expense of \$541,447 and \$539,757 for the years ended December 31, 2020 and 2019, respectively, was charged to water and sewer operations.

Grand County Water and Sanitation District No. 1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2020

Note 5 – Debt authorization

At December 31, 2020, the District had no authorized but unissued indebtedness.

Note 6 – Net Position

The District has Net Position consisting of three components – net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets. As of December 31, 2020 and 2019, the District had net investment in capital assets of \$19,605,505 and \$16,973,612, respectively.

Restricted assets include Net Position that is restricted for use either externally imposed by creditors, grantors, contributors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. As of December 31, 2020 and 2019, the District had restricted Net Position as follows:

	2020	2019
Emergencies	\$ 28,000	\$ 39,000
Operating reserve	-	-
JFOC reserves	1,110,664	1,951,704
Reservoir agreement	25,000	25,000
Total restricted	<u>\$ 1,163,664</u>	<u>\$ 2,015,704</u>

The District had unrestricted net position of \$5,255,212 and \$7,121,541 at December 31, 2020 and 2019, respectively.

Note 7 – Intergovernmental Agreements

The District participates in various intergovernmental agreements, the more significant agreements being as noted below.

Joint Facilities Oversight Committee

The District, Winter Park Ranch Water and Sanitation District, and the Town of Fraser have entered into an agreement whereby the entities jointly own and operate a sewer plant (JFOC Plant) that services each entity. The District's share of operating and capital costs for the JFOC Plant is 44%. The JFOC bills the District each month for the District's share of operating costs and capital improvements. The District's share of

Grand County Water and Sanitation District No. 1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2020

JFOC cash reserves is \$1,110,664 and \$1,951,704 at December 31, 2020 and 2019, respectively.

GCWSD Water Storage Reservoir No. 2 Operating Agreement

The District operates an 80 acre-feet water storage reservoir, in which Winter Park Water and Sanitation District (WPWSD) and the Town of Fraser (Fraser) each acquired rights to 25 acre-feet of storage from the District pursuant to Purchase and Sale agreements dated May 9, 2018 and May 3, 2018, respectively. The District is solely responsible for the storage and release of water, and the District is entitled to assess charges to WPWSD and Fraser for water releases. The District must maintain a \$25,000 minimum cash reserve for operating and maintenance costs.

Note 8 – Occupancy Costs

During 2017, the District renewed its lease with the Town of Winter Park for a term of 60 months. The lease agreement requires the Town to provide office space to the District in the Town's office facility through 2022. The annual lease payments to the Town are \$72,000. The lease stipulates that the Town can receive from the District one water and one sewer tap every six months currently valued at \$20,000 in lieu of paying rent to the Town. If tap fee rates being charged by the District increase, at that point the annual rent amount being charged by the Town will be recalculated.

Note 9 – Deferred compensation plan

Employees of the District may participate in a deferred compensation plan adopted under the provisions of the Internal Revenue Code Section 457 (Deferred Compensation Plans with Respect to Service for State and Local Governments).

The deferred compensation plan is available to all employees of the District. Under the plan, employees may elect to defer a portion of their salaries and avoid paying income taxes on the deferred portion until the withdrawal date. The deferred compensation is not available for withdrawal by employees until termination, retirement, death or unforeseeable emergency.

In accordance with Internal Revenue Code Section 457(b), all plan assets and income are held in trust for the exclusive benefit of the participants and their beneficiaries. During the years ended December 31, 2020 and 2019, \$14,486 and \$12,750, respectively, was deferred at the request of the plan participants and remitted to the trustee on their behalf.

Grand County Water and Sanitation District No. 1

**NOTES TO FINANCIAL STATEMENTS
(continued)**

December 31, 2020

Note 10 – Risk management

The District is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The District carries commercial insurance for these risks of loss, including workers compensation and employee health and accident insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage during the past three fiscal years.

Note 11 – Tax, spending and debt limitations

Article X, Section 20 of the Colorado constitution, commonly known as the Taxpayer's Bill of Rights (TABOR) contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Enterprises, defined as government-owned businesses authorized to issue revenue bonds and receiving less than 10% of annual revenue in grants from all state and local governments combined, are excluded from the provisions of TABOR. The District's management believes a significant portion of its operations qualifies for this exclusion.

Spending and revenue limits are determined based on the prior year's fiscal year spending as adjusted for allowable increases for inflation and local growth. Fiscal year spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenues in excess of the fiscal year spending limit must be refunded unless retention of such revenue has been approved by the voters.

TABOR requires local governments to establish emergency reserves. These reserves must be at least 3% of fiscal year spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits and qualification as an Enterprise will require judicial interpretation.

During 1998, the District's voters authorized the District to collect, retain and expend all revenues derived from water and sewer rates, fees, tolls, and charges and tap fees, property taxes, state grants and all other sources during the year 1996 and each year thereafter notwithstanding the limitations of Article X, Section 20 of the Colorado Constitution provided that no property tax rate or mill levy shall be increased without voter approval.

SUPPLEMENTAL INFORMATION

Grand County Water and Sanitation District No. 1

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUNDS AVAILABLE -
BUDGET AND ACTUAL - BUDGETARY BASIS**

WATER FUND

For the Year Ended December 31, 2020

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues			
Charges for services	\$ 562,960	\$ 689,390	\$ 126,430
Reservoir water storage sales	-	174	174
Property taxes	160,536	160,181	(355)
Specific ownership taxes	25,000	12,142	(12,858)
Net investment income	25,000	28,191	3,191
Tap fees	142,500	257,138	114,638
Other income	5,000	12,606	7,606
Total revenues	920,996	1,159,822	238,826
Expenditures			
Administrative			
Salaries	99,000	83,472	15,528
Benefits and taxes	28,784	25,517	3,267
County Treasurer's fees	8,027	8,027	-
Directors fees and meetings	3,000	3,050	(50)
Engineering	185,000	220,573	(35,573)
Legal	310,000	197,049	112,951
Audit	3,500	3,500	-
Insurance	7,000	36,209	(29,209)
Supplies and expense	68,400	94,786	(26,386)
Total administrative	712,711	672,183	40,528

Grand County Water and Sanitation District No. 1

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUNDS AVAILABLE -
BUDGET AND ACTUAL - BUDGETARY BASIS**

**WATER FUND
(continued)**

For the Year Ended December 31, 2020

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Maintenance			
Salaries	100,000	99,590	410
Benefits and taxes	52,500	42,681	9,819
Vehicle expenses	6,500	4,462	2,038
Utilities	70,000	70,449	(449)
Existing facilities maintenance	1,000,000	21,694	978,306
Outside services - testing	40,000	119,149	(79,149)
Maintenance and repairs	90,000	48,320	41,680
Supplies and expense	70,000	72,347	(2,347)
Total maintenance	<u>1,429,000</u>	<u>478,692</u>	<u>950,308</u>
Capital outlay	890,000	1,228,922	(338,922)
Emergency reserve	2,085,645	-	2,085,645
Total expenditures	<u>5,117,356</u>	<u>2,379,797</u>	<u>2,737,559</u>
Excess (deficit) of revenues over (under) expenditures	<u>(4,196,361)</u>	<u>(1,219,975)</u>	<u>2,976,386</u>
Funds available - beginning of year	<u>4,196,361</u>	<u>3,432,817</u>	<u>(763,544)</u>
Funds available - end of year	<u>\$ -</u>	<u>\$ 2,212,842</u>	<u>\$ 2,212,842</u>

Grand County Water and Sanitation District No. 1

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUNDS AVAILABLE -
BUDGET AND ACTUAL - BUDGETARY BASIS**

SEWER FUND

For the Year Ended December 31, 2020

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues			
Charges for services	\$ 700,200	\$ 780,595	\$ 80,395
Property taxes	160,536	160,181	(355)
Specific ownership taxes	25,000	12,142	(12,858)
Net investment income	25,000	39,714	14,714
Tap fees	142,500	232,438	89,938
Miscellaneous income	5,000	5,795	795
Total revenues	1,058,236	1,230,865	172,629
Expenditures			
Administrative			
Salaries	99,000	83,472	15,528
Benefits and taxes	28,784	25,518	3,266
County Treasurer's fees	8,027	8,027	-
Directors fees meetings	3,000	3,083	(83)
Engineering	50,000	39,514	10,486
Legal	55,000	15,213	39,787
Audit	3,500	3,500	-
Insurance	7,000	36,209	(29,209)
Supplies and expense	45,500	36,291	9,209
Total administrative	299,811	250,827	48,984

Grand County Water and Sanitation District No. 1

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUNDS AVAILABLE -
BUDGET AND ACTUAL - BUDGETARY BASIS**

**SEWER FUND
(continued)**

For the Year Ended December 31, 2020

	<u>Original and Final Budget</u>	<u>Actual</u>	<u>Variance Favorable (Unfavorable)</u>
Maintenance			
Salaries	100,000	99,590	410
Benefits and taxes	47,500	45,317	2,183
Vehicle expenses	4,000	4,316	(316)
Utilities	2,000	1,381	619
Existing facilities maintenance	50,000	2,797	47,203
Outside services - testing	1,500	31,994	(30,494)
Maintenance and repairs	5,000	-	5,000
Collection Rehab	500,000		
Sewer plant operations and management	422,970	348,943	74,027
Supplies and expense	10,000	2,636	7,364
Total maintenance	<u>1,142,970</u>	<u>536,974</u>	<u>605,996</u>
Capital outlay	2,263,541	1,938,783	324,758
Emergency reserve	2,085,645	-	2,085,645
Total expenditures	<u>5,791,967</u>	<u>2,726,584</u>	<u>3,065,383</u>
Excess (deficit) of revenues over (under) expenditures	<u>(4,733,732)</u>	<u>(1,495,719)</u>	<u>3,238,013</u>
Funds available - beginning of year	<u>4,733,732</u>	<u>5,447,234</u>	<u>713,502</u>
Funds available - end of year	<u>\$ -</u>	<u>\$ 3,951,515</u>	<u>\$ 3,951,515</u>

Grand County Water and Sanitation District No. 1

**RECONCILIATION OF ACTUAL (BUDGETARY BASIS) TO STATEMENT OF REVENUES,
EXPENSES AND CHANGES IN NET POSITION**

For the Year Ended December 31, 2020

Revenues (budgetary basis)	\$ 2,390,687
Total revenues per Statement of Revenues, Expenses and Changes in Net Position	<u>2,390,687</u>
Expenditures (budgetary basis)	5,106,381
Unrealized losses	(2,960)
Depreciation and amortization	541,447
Capital outlay	<u>(3,167,705)</u>
Total expenses per Statement of Revenues, Expenses and Changes in Net Position	<u>2,477,163</u>
Change in net position per Statement of Revenues, Expenses and Changes in Net Position	<u><u>\$ (86,476)</u></u>